



Doncaster Council

Report

Date: 20.07.22

To the Chair and Members of Cabinet

Report Title: Doncaster Delivering Together Investment Plan (DDTIP)

Relevant Cabinet Member(s)	Wards Affected
Major Ros Jones	All

EXECUTIVE SUMMARY

1. This report seeks approval for the Doncaster Delivering Together Investment Plan (DDTIP), the borough's new annual plan outlining the key investment priorities to help deliver the Borough Strategy 'Doncaster Delivering Together' (DDT). This report is also seeking comment and approval for proposed submissions to the South Yorkshire Mayoral Combined Authority (SYMCA) Project Feasibility Fund (PFF) and the UK Shared Prosperity Fund (UKSPF). Project Feasibility Fund
2. DDTIP aims to support the delivery of DDT, by outlining our place-based approach to investment, in particular outlining priority capital and revenue projects for external funding opportunities. The requirement for a place-based investment plan was agreed by South Yorkshire leaders to help present prioritised investment as part of monies in association with devolution 'Gainshare'.
3. DDTIP does this, but takes a wider view of investment to ensure that the document is self-serving for numerous investment streams, and takes a truly place-based and regenerative approach. DDTIP can be found at **Annex A**.
4. To help support the production of and delivery of investment, SYMCA is supporting each of the four South Yorkshire Local Authorities' with a Project Feasibility Fund (PFF). This will help: relieve constraints and improve capability, reduce reliance on external expertise and develop plans into a pipeline of programmes and projects. This report outlines how Doncaster plans on spending its £3.54m PFF allocation.

5. The UKSPF is one of the UK's flagship funding programmes to 'level up' the UK, as a replacement for old EU structural funds. On 13th April 2022, the UKSPF prospectus was announced, outlining Doncaster was due to receive £8,960,876 (capital & revenue funding) over 2022/23-2024/25 as part of UKSPF. As per the UKSPF prospectus, Doncaster is now submitting its proposals to be included in the SYMCA Investment Plan for submission to the UK Government by 1st August 2022. This report outlines how Doncaster plans on spending its £8.96m UKSPF allocation.

EXEMPT REPORT

6. This report is not exempt.

RECOMMENDATIONS

7. It is recommended that Cabinet:

- Considers and approves DDTIP for 2022-23, for submission to SYMCA, Annex A;
- Considers and approves the proposals for Doncaster's allocation of the PFF at Annex B, and for the business case to be submitted to SYMCA on this basis.
- Delegates authority to the S151 Officer, in consultation with the Mayor, to accept and agree the funding if there are any changes required, further terms and conditions or associated funding agreements issued as part of the formal approval of the PFF funding;
- Considers and comments on the overall themes proposed for the UKSPF funding to shape the SYMCA submission.
- Notes that a further key decision will follow to accept the UKSPF funding.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

8. DDTIP is a key document in delivering DDT that aims to create thriving people, places and planet that balance the wellbeing of all of these to create the kind of borough we want in the future. This plan, and the associated funding proposals to the Project Feasibility Fund (PFF) and UK Shared Prosperity Fund (UKSPF) respectively will allow us to:
 - Be more place-based and strategic with our investment development and propositions to ensure that we are putting forward the right proposals, in the right places, to fulfil the mission outlined in DDT;
 - Builds on and helps deliver our Localities approach, allowing a golden thread between key priorities from residents to investment happening within their place;
 - Provide a greater accountability of prioritised projects and investment to the people and places of Doncaster;

- Set out how we will spend our allocated £8.96m of Shared Prosperity capital and revenue funding on key projects that will support people and their communities between 22/23 and 24/25 financial years
- Bring £3.54m of capacity investment, over 22/23 and 23/24 financial years, to help the development of future capital and revenue projects and supporting the delivery of current projects

BACKGROUND

9. Doncaster Delivering Together Investment Plan (DDTIP) will demonstrate how we will deliver the ambitions of Doncaster Delivering Together (DDT) by setting out the capital and revenue place-based initiatives. DDTIP will allow us to prioritise activity, through an annual process, enabling greater visibility, transparency and oversight for Team Doncaster, residents and executive members. DDTIP will also be used to identify priorities for accessing gainshare from the South Yorkshire Mayoral Combined Authority (SYMCA)
10. DDTIP is a mind-set that will allow Doncaster Council and Team Doncaster partners to be more coordinated with the investment propositions we are prioritising for funding, submitting for funding and currently delivering. To maximise the investment potential of the plan, DDTIP not only aligns with the priorities of the SYMCA but also those nationally and locally.
11. The Investment Plan has been developed using current intelligence and understanding following consultation with key groups. The engagement undertaken through the development of DDT, Locality Plans, and Community Investment Masterplans, for example, has been used to not only shape the content of the Investment Plan, but also to inform funding bids, like Levelling Up Fund 2 bids currently being finalised. This shows the DDTIP concept in action and allows for spending to be linked to a coherent place-based model that delivers better outcomes and improved scrutiny over spending.
12. DDTIP will help support place policy ambitions such as city centre revitalisation and community led regeneration, support future investment programmes, draw on devolution funding and leverage greater external investment from government, supporting national agencies and the commercial sector. This will be achieved by clearly communicating a strategic led, prioritised, capital and revenue improvements, and associated pipeline planning.
13. Building DDTIP from what we know and have consulted on enables the Plan to reflect back to communities what they have said they want and has been prioritised. Engagement from the Mexborough Community Investment Plan, for example, has been used to develop a Levelling Up Fund Round 2 bid, with clear locally identified priorities at its core.

14. As the first iteration of DDTIP, the proposed plan will develop over time as an annual product that will follow the pattern set by other annual products, such as the Corporate Plan and the Budget, to create a trio of products that help demonstrate our priorities for the upcoming financial year including investment propositions. This will be supported by the right governance and process to ensure future iterations reflect the priorities of people and their places, and the wider Team Doncaster partnership.
15. This first iteration, therefore does not include everything. However it:
- Starts a new process and outlines our place-based intentions;
 - Outlines high-level activity currently being delivered, sets out projects we are currently bidding for, and makes clear the projects currently without funding but which are priorities for the current year and next
 - Presents all of this by locality and by borough-wide activity
 - Outlines some immediate priorities we want to collaborate with SYMCA and/or Government to help deliver

Project Feasibility Funding (PFF)

16. To help support the development and delivery of our priorities, SYMCA has provided each local authority with project feasibility funding. For Doncaster, this equates to £3.54m. PFF will provide additional capacity to drive delivery of projects now and to develop projects for future delivery – ensuring a clear pipeline of activity. PFF is available over the 22/23 and 23/24 financial years.
17. Directorate Leadership Teams, and individual services, have submitted proposals to access PFF which will ensure an improvement to delivery of existing activity and/or provide additional capacity to shape future priorities. PFF will therefore increase capacity to support the delivery and development of the investment plan in key areas:
- Additional capacity in Business Doncaster
 - Additional capacity in Major Projects
 - Additional resource and capacity to support future Community Investment Masterplan development
 - Support across the organisation to support delivery, particularly in relation to business case development
18. Teams receiving additional resource and capacity through PFF, will be required to work together as a team on the feasibility and development of new projects; operating, as required, as a virtual team.
19. Alternative funding sources are being identified to support capacity asks across the organisation, where these are not proposed to be funded through PFF.
20. Further details for how PFF is proposed to be utilised are provided at Annex B

UK Shared Prosperity Funding (UKSPF)

21. The UK Shared Prosperity Fund is one of the UK Government's flagship levelling up funding programmes replacing EU Structural funds. This funding is non-competitive, with places across the UK given a place-based allocation. Doncaster's total for the financial years 22/23-24/25 is £8,960,867; considerably less than we would have had access to in South Yorkshire, had we remained in the European Union.

22. There are three priorities for UKSPF:

- Communities and Place;
- Supporting Local Business;
- People and Skills (24/25 financial year only).

23. On top of these priorities, it has been agreed locally that UKSPF should help:

- Respond to the cost of living crisis,
- Support business growth and productivity,
- Third sector capacity building
- Seek to continue existing activity where it is having an impact.

24. UKSPF will therefore help support the delivery of the DDTIP by responding to the challenges we face in Doncaster, identified through the development of the Borough Strategy, Locality Plans and Community Investment Masterplans, for example:

- 22/23 – support the cost of living crisis, provide capacity to engage those most in need of support and support for business growth (for example through grants aligned to BCF localities commissioning, place based engagement activity and business grants pot),
- 23/24 – continuation of 22/23 activity and existing business support activity likely to end (for example Launchpad)
- 24/25 – continuation of 22/23 and 23/24 activity plus people and skills activity ending due to EU funding (for example Advance and employment support provision).

25. SYMCA is responsible for submitting a UKSPF investment plan for South Yorkshire, which will include Doncaster's ambitions for this money, to the UK Government, by 1st August 2022. Indicative capital and revenue allocations (not confirmed) look to be:

- £1,485,444.41 capital and
- £7,475,431.57 revenue.

26. As there is a small amount of capital funding available, options for the utilisation of this are being explored, however this could be utilised to fund community buildings or support the third sector with capital funds to ensure fit for purpose infrastructure etc. We welcome a discussion around options for utilising this small amount of

capital, including identifying schemes outlined as a priority in DDTIP but without current funding.

Next Steps

27. Work on the investment plan will continue. Specifically this means:

- Submission of the PFF application to SYMCA for approval. There is currently no time pressure on this but will submit as soon as approved by Cabinet.
- Work with SYMCA and their consultants to meet the UKSPF process requirements, balancing our bottom-up requirements with the top-down approach. This will involve some engagement sessions run by SYMCA. Final SPF Investment Plan has to be submitted to Government by 1 August at the latest.
- Develop and start a new process and governance for a revenue pipeline. This will follow the capital pipeline process starting in July.
- Develop an online tool that can present investment information visually and using digital means (most likely using a Geographic Information System tool)

OPTIONS CONSIDERED

28. The options considered for DDTIP were to:

- Develop a place-based investment plan that provided a more holistic investment alignment and that will be updated annually (**recommended option**);
- Develop a place-based investment plan that was solely aligned to the SYMCA;
- To not develop a place-based investment plan.

29. The options considered for the PFF were to:

- Develop and propose interventions that focused on project development and our capacity to deliver investment through engagement with Directorate Leadership teams (**recommend option**);
- Not to submit any proposals and reject the £3.54m PFF allocation.

30. The options considered for the UKSPF were to:

- Propose interventions identified within the DDTIP development process that aligned with the UKSPF funding objectives and the three identified priority themes for Doncaster (**recommend option**);
- Not to submit any proposals and reject the £8.96m UKSPF allocation.




REASONS FOR RECOMMENDED OPTION





31. Options 'a' for each of the three areas is the recommend option as it delivers immediate investment into Doncaster for project delivery and capacity and creates


a holistic, co-ordinated investment approach that will become flexible over time and help deliver DDT.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

32. The impact of the DDTIP on the key outcomes is set out below:

Great 8 Priority	Positive Overall	Mix of Positive & Negative	Trade-offs to consider – negative overall	Neutral or No implications
 Tackling Climate Change	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Tackling Climate Change. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Tackling Climate Change, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.</p>				
 Developing the skills to thrive in life and in work	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Developing the skills to thrive in life and in work. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Developing the skills to thrive in life and in work, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.</p>				
 Making Doncaster the best place to do business and create good jobs	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Making Doncaster the best place to do business and create good jobs. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Making Doncaster the best place to do business and create good jobs, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.</p>				

 Building opportunities for healthier, happier and longer lives for all	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Building opportunities for healthier, happier and longer lives for all. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Building opportunities for healthier, happier and longer lives for all, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.</p>				
 Creating safer, stronger, greener and cleaner communities where everyone belongs	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including creating safer, stronger, greener and cleaner communities where everyone belongs. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Creating safer, stronger, greener and cleaner communities where everyone belongs, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.</p>				
 Nurturing a child and family-friendly borough	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Nurturing a child and family-friendly borough. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Nurturing a child and family-friendly borough, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.</p>				
 Building Transport and digital connections fit for the future	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Building transport and digital connections fit for the future. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Building transport and</p>				

digital connections fit for the future, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.				
 Promoting the borough and its cultural, sporting, and heritage opportunities	✓			
The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Promoting the borough and its cultural, sporting and heritage opportunities. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Promoting the borough and its cultural, sporting and heritage opportunities, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.				
Fair & Inclusive	✓			
Central to the approach in DDTIP and the associated investment products (PFF and UKSPF) is ensuring that we take an equitable, place-based approach to levelling up within Doncaster to help reduce inequalities for people and places in Doncaster. The scalability of interventions has been designed to use inequality data and intelligence to target specific places for priority interventions, for example trailing a Regenerative Neighbourhood approach in Edlington.				
Due regards and equality statements will be developed for individual projects as they are developed.				
One of the specific local priorities for the UKSPF is to tackle the cost of living crisis. Interventions have been identified and designed to help reduce the inequalities and implications of poverty, reflecting the approach taken within a Fair & Inclusive Doncaster to try ensure everyone has the wellbeing essentials for life.				

Legal Implications [Officer Initials: SRF | Date: 20.06.22]

33. In accordance with S1 Localism Act 2011 a local authority has power to do anything that individuals generally may do. In accordance with S111 Local Government Act 1972 a local authority shall have power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive or incidental to, the discharge of any of their functions.
34. Individual schemes within the delivery programme will be subject to separate future approvals in line with the requirements of the Councils Constitution. Further separate and bespoke legal advice will be required in respect of each delivery programme.

Financial Implications [Officer Initials: MS | Date: 22.06.22]

35. The submission of the DDTIP to SYMCA does not have direct financial implications. The plan will inform future funding applications and decisions and relevant approval will be needed as projects progress. The investment plans submitted to SYMCA will help shape how gainshare funding is allocated over the next 28 years. Over the next 2 years up to £66m of gainshare funding is available to support capital schemes from across the region. After that a further £780m (£468m capital and £312m revenue) is available over 26 years. It has been agreed that, after top-slicing 20% for MCA projects, the balance will be distributed pro-rata to population; this results in allocations £83m capital and £55m revenue for Doncaster.
36. As stated above Doncaster's allocation of PFF is £3.54m. A summary of Doncaster's bid is shown above. When the funding is approved by SYMCA a funding agreement will be issued and this needs careful consideration before acceptance in line with the council's financial procedure rules (particularly E.9 – E.13 which include the production of exit strategies for when funding ends). The above recommendations include delegation to accept the grant to the S151 Officer in consultation with the Mayor. The acceptance of UKSPF grant will be subject to further decision making.

Human Resources Implications [Officer Initials: SH | Date: 29/06/22]

37. There are no immediate human resources implications at this stage. However, it will require Human Resources engagement at the appropriate time, to ensure HR policies and procedures are following in relation to job evaluation and recruitment for the 33 time limited posts that are being funded from the PFF.

Technology Implications [Officer Initials: PW | Date: 20/06/22]

38. There are no technology implications at this stage. However, early engagement with Digital and ICT will be needed in relation to any arising technology requirements to support the delivery of the Doncaster Delivering Together Investment Plan.

RISKS AND ASSUMPTIONS

39. Individual projects submitted for investment will be accompanied with their own risk log which will be monitored and mitigated where required by the appropriate project team for each individual project. If no Investment Plan is developed and submitted to SYMCA and Government, then Doncaster will not be able to access its gainshare allocation or its Shared Prosperity Funding allocation.

CONSULTATION

40. Consultation that has taken place and helped shape the content and structure of the three products (DDTIP, PFF, UKSPF) is summarised below:
- Ongoing engagement with the SYMCA
 - Directorate Leadership Teams – May 2022

- Team Doncaster Horizon, Policy and Design Group – 14.06.22
- Capital and Major Projects Board – 14.06.22
- Executive Board – 06.07.22
- OSMC – 07.07.22

BACKGROUND PAPERS

41. Background papers in support of this report are:

- [Doncaster Delivering Together](#)

42. Annexes submitted alongside this report are:

- Annex A – Doncaster Delivering Together Investment Plan 22/23
- Annex B – Project Feasibility Funding detail

GLOSSARY OF ACRONYMS AND ABBREVIATIONS

43. Below are the acronyms used in this report:

- DDT – Doncaster Delivering Together
- DDTIP – Doncaster Delivering Together Investment Plan
- PFF – Project Feasibility Fund
- SYMCA – South Yorkshire Mayoral Combined Authority
- UKSPF – UK Shared Prosperity Fund

REPORT AUTHOR & CONTRIBUTORS

Mitchell Salter, Senior Policy and Insight Manager

01302 737890 | mitchell.salter@doncaster.gov.uk

Jonathan Bucknall, Service Manager Policy and Investment

01302 734547 | jonathan.bucknall@doncaster.gov.uk

Lee Tillman, Assistant Director Policy, Insight and Change

01302 734552 | lee.tillman@doncaster.gov.uk

Debbie Hogg

Director of Corporate Resources